



Department of Defense **INSTRUCTION**

June 15, 1994
NUMBER 2000.14

ASD(SO/LIC)

SUBJECT : DoD Combatting Terrorism Program Procedures

References: (a) DoD Directive 0-2000.12, "DoD Combatting Terrorism Program, " August **27, 1990**
(b) Joint Pub 3-07.2, "Joint Tactics, Techniques, and Procedures (JTTP) for **Antiterrorism**, " June 25, 1993
(c) Chapter 58 of title 22, United States Code
(d) DoD Directive 1300.7, "Training and Education Measures Necessary to Support the Code of Conduct, " December 23, 1988
(e) through (o) , see enclosure 1

A. PURPOSE

This Instruction establishes policy, assigns **responsibilities**, and prescribes procedures under reference (a) for **implementation** and use in **the** DoD Antiterrorism Program doctrinally described in reference (b) and also complies with regulatory guidance contained in references (c) through (o) .

B. APPLICABILITY AND SCOPE

1. This Instruction applies to the Office of the Secretary of Defense (OSD) , the Military Departments, the Chairman of the Joint Chiefs of Staff, the Unified Combatant Commands, the Defense Agencies, and DoD Field Activities . The term "Military Services, " as used herein, refers to the **Army, the Navy, the Air Force**, and the Marine Corps (including Coast Guard when it operates as a Service in the Navy) .

2. Counterterrorism (CT) is not addressed in this Instruction. CT is addressed in relevant Presidential Decision Directives (PDDs) , Presidential Review Directives (PRDs) , contingency plans, and other relevant classified documents.

3. Nothing in this Instruction shall detract from, nor be construed to conflict with, the authority and responsibilities of the U.S. Combatant Commanders, or the inherent responsibility of designated military commanders to protect military installations, equipment, and personnel under their command, as defined in DoD Directive 5200.8, DoD 5200. 8-R, and DoD Instruction 5210.84 (references (e) , (f) , and (g)) .

c. DEFINITIONS

1. Antiterrorism (AT). Defensive measures used to reduce the **vulnerability** of individuals and property to terrorist acts, to include limited response and containment by local military forces.

2. Counterterrorism (CT). Offensive measures taken to prevent, deter, and respond to terrorism.

3. Combatting Terrorism. Actions, including AT and CT, taken to oppose terrorism throughout the entire threat spectrum.

High-Risk Position. Authorized personnel position (identified and recommended by appropriate authority) that because of grade, assignment, travel itinerary, or symbolic value may make personnel filling it an especially attractive or accessible terrorist target.

5. High-Risk Personnel. U.S. personnel and their family members whose grade, assignment, travel itinerary, or symbolic value may make them an especially attractive or accessible terrorist target.

6. Terrorism. The calculated use of violence or threat of violence to inculcate fear; intended to coerce or to intimidate governments or society in the pursuit of goals that are generally political, religious, or ideological.

D. POLICY

1. It is DoD Policy to:

a. Protect DoD personnel and their families, facilities, and other material resources from terrorist acts and, in the event of a terrorist attack, to respond with properly trained, organized, and equipped personnel to terminate the incident or reduce the effects of the attack. Security forces may include local law enforcement or host nation assets to terminate or reduce the effects of the attack.

b. Provide guidance, contained in DoD Directive 1300.7 (reference (d)), on the conduct of DoD personnel and their families if seized by terrorists.

c. Ensure actions to combat terrorism outside the United States will comply with applicable Status of Forces Agreements (SOFAS), other international agreements, and memoranda of understanding. All reactions to incidents of a political nature (e.g., terrorists acts against U.S. assets) in foreign countries, except those where the immediate application of force by local security forces is warranted and can terminate the incident, will

be coordinated with the U.S. Embassy and the host nation, as appropriate.

2. Defense attache and security assistance organizations overseas and under the U.S. diplomatic mission shall coordinate their AT programs with the Chief of Mission and comply with Department of State standards, in **accordance with 22 U.S.C. 58** and DoD Instruction 5210.84 (references (c) and (g)) .

E. RESPONSIBILITIES

1. The Assistant Secretary of Defense for Special Operations and Low-Intensity Conflict shall:

a. Develop, publish, and maintain this Instruction, consistent with DoD 5025.1-M (reference (h)) , to provide guidance on protective measures that serve to reduce the vulnerability of DoD personnel and their families to terrorist acts.

b. Establish ad hoc working groups, as needed, to analyze, evaluate, and prepare reports on terrorist attacks against DoD assets for the purpose of determining the adequacy of current AT doctrine, policy, plans, and programs.

c. Administer and manage the DoD antiterrorism awards program.

2. The Secretaries of the Military Departments shall:

a. Ensure high-risk personnel and individuals assigned to high-risk positions attend the "Individual Terrorism Awareness Course, " (**3A-F40/011-F21**, (5 days) U.S. Army **JFK Special** Warfare Center, Ft Bragg, NC), or parent Service-approved equivalent, prior to assignment or initiation of overseas travel.

b. Provide for the designation and training of an installation or base Antiterrorism Officer (may be collateral duty) . Recommended training consists of attendance at the "Combatting Terrorism on Military Installations and/or Bases Course" (**7H- F13/830-F17** (CT) (5 days) U.S. Army Military **Police** School, Ft McClellan, AL), or parent Service-approved equivalent.

c. Provide for the designation and training of a unit or ship **Antiterrorism Officer**, as appropriate (**e.g.**, when deployed to a high threat area) (may be collateral duty).

d. Implement policies and guidance consistent with this Instruction including planning, programming, and budgeting.

e. Provide for AT threat awareness and personal protection training and education, in basic training or in general military subjects training, for all initial entry personnel (officers and enlisted).

f. Provide for periodic training on the terrorist threat and personnel protection principles and techniques as required by DoD Directive 0-2000.12 and DoD Directive 5240.6 (references (a) and (k)) .

g. Ensure each installation or base and/or ship has the capability to respond to a terrorist incident.

h. Ensure installations or bases and/or ships conduct operational or command post antiterrorism exercises annually.

i. Provide appropriate AT training and awareness education for personnel assigned to high physical threat or potential physical threat areas (as identified by Assistant Secretary of Defense(Special Operations and Low-Intensity Conflict)) at the Dynamics of International Terrorism Course; or a regional orientation course at United States Air Force Special Operations School , **Hurlburt** Field, FL; or instruction by AT-trained installation or unit security personnel prior to permanent change of station.

j. Integrate lessons learned, using after-action reports from actual incidents and operational exercises, to correct deficiencies in doctrine, organization, training, education, budgeting, and equipment in accordance with Joint Pub 1-03.30 (reference (n)).

k. Ensure a capability exists to receive, evaluate from a Service perspective, and disseminate all relevant data on terrorist activities, trends, and indicators of imminent Attack.

3. The Chairman of the Joint Chiefs of Staff shall ensure joint operations and/or exercises include AT/Force Protection training and planning for forces involved.

4. The Commanders of the Unified Combatant Commands with territorial responsibilities shall:

a. Ensure all DoD personnel and subordinate organizations are implementing the provisions of this Instruction as doctrinally outlined in Joint Pub 3-07.2 (reference (b)) .

b. Develop and maintain an AT program in accordance with this Instruction and references (a) and (b) .

c. Designate a staff office to supervise, inspect, test, and report on the base antiterrorism programs within theater. At least one individual will be trained in AT procedures as described in reference (b) and also in DoD O-2000.12-H (reference (m)) . Recommended training consists of attendance at the "Combatting Terrorism on Military Installations and/or Bases Course" (**7H-F13/830-F17** (CT) (5 days) U.S. Army Military Police

School, Ft McClellan, AL) or parent Service-approved equivalent. When possible, this training should be accomplished prior to assuming AT responsibilities.

d. Identify high-risk positions and high-risk personnel on a continuous basis, **but** no less than annually. Provide this information to the component services to enable their personnel systems to provide for the requisite training prior to arrival in theater.

e. Integrate AT incidents into training scenarios for field and staff exercises.

f. Conduct field or staff training to exercise AT plans at a minimum annually.

g. Submit combatting terrorism lessons learned, using after action reports from actual incidents and operational exercises, to correct deficiencies in doctrine, organization, training, education, budgeting, and equipment in accordance with Joint Pub 1-03.30 (reference (n)).

h. Ensure individuals responsible for specialized AT functions (i.e., planning, intelligence, special reaction team and emergency service team, hostage negotiation, protective service, evasive driving, and AT instruction) attend appropriate DoD courses and schools listed in enclosure 2.

5. The Assistant Secretary of Defense for Command, Control, Communication, and Intelligence shall ensure that the Director, Defense Intelligence Agency, disseminates intelligence information, including specific warning of threats against DoD personnel and their family members, facilities, and other material resources, in accordance with DoD Directive 5240.1, DoD 5240.1-R, and DoD Directive 5240.6 (references (i), (j), and (k)).

F. PROCEDURES

The Military Departments and all Defense Agencies shall, where appropriate:

1. Ensure every commander, regardless of echelon or branch of Service, plans, resources, trains, exercises, and executes antiterrorism measures as discussed in Joint Pub 3-07.2, Joint Pub 5-03.2, and DoD O-2000.12-H (references (b), (l), and (m)) .

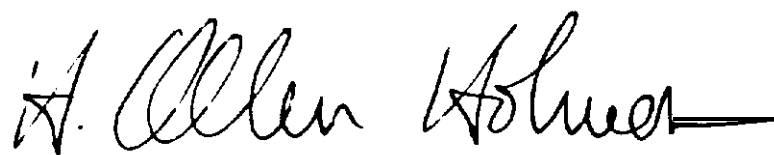
2. Ensure that every Military Service member, DoD employee, independent contractor working for the Department of Defense, and local national hired by the Department of Defense, regardless of rank, is made aware of the need to maintain vigilance for possible terrorist actions and where applicable, family members understand and employ AT tactics, techniques and procedures, as

discussed in Joint Pub 3-07.2 and DoD 0-2000. 12-H (references (b) and (m)).

3. Provide technical assistance or forces when directed or requested by the lead agency. The lead agency is the Department of State for response to incidents outside ~~the~~ the United States, the Department of Justice for incidents within the United States, or the Federal Aviation Administration for certain aviation incidents.

G. EFFECTIVE DATE

This Instruction is effective immediately.



H. Allen Holmes
Assistant Secretary of Defense
Special Operations/Low-Intensity Conflict

Enclosures - 2

1. References
2. DoD AT-Related Courses and Schools

REFERENCES, cent inued

- (e) DoD Directive 5200.8, "Security of DoD Installations and Resources, " April 25, 1991
- (f) DoD 5200.8-R, "Physical Security Program, " May 1991, authorized by DoD Directive 5200.8, April 25, 1991
- (g) DoD Instruction 5210.84, "Security of DoD Personnel at U.S. Missions Abroad," January 22, 1992
- (h) DoD 5025.1-M, "Department of Defense Directives System Procedures, " December 1990, authorized by DoD Directive 5025.1, December 23, 1988
- (i) DoD Directive 5240.1, "DoD Intelligence Activities, " April 25, 1988
- (j) DoD 5240.1-R, "Procedures Governing the Activities of DoD Intelligence Components That Affect United States Persons, " December 1982, authorized by DoD Directive 5240.1, April 25, 1988
- (k) DoD Directive 5240.6, "Counterintelligence Awareness and Briefing Program, " February 26, 1986
- (l) Joint Pub 5-03.2, "Joint Operations Planning and Execution System Volume II Planning and Execution Formats and Guidance, " March 10, 1992
- (m) DoD O-2000.12-H, "Protection of DoD Personnel and Activities Against Acts of Terrorism and Political Turbulence, " February 19, 1993, authorized by DoD Directive 5138.3, January 4, 1988
- (n) Joint Pub 1-03.30, "Joint After-Action Reporting System," March 15, 1991
- (o) Section 1385 of title 18, United States Code

DOD AT-RELATED COURSES AND SCHOOLS

1. Antiterrorism Instructor Qualification Course.
Course Number: **5K-F5/012-F30** .
Duration: 2 weeks.
Location: **USAJFKSWC**, Ft Bragg, NC.
Description: This course teaches personnel to present AT instruction to individuals and units. Subjects covered include terrorism and terrorist operations, **individual** protective measures, hostage survival techniques, and counter-surveillance techniques.
2. Combatting Terrorism on Military Installations and/or Bases.
Course Number: **7H-F13/830-F17** .
Duration: 5 days.
Location: U.S. Army Military Police School (USAMPS), Ft McClellan, AL.
Description: This course is designed to train personnel who direct and/or organize resources and implement combatting terrorism plans and/or procedures on military installations and/or bases. Training includes defining terrorism and discussions on terrorist organizations, strategies, tactics capabilities, current terrorist threats to military installations, legal considerations impacting upon terrorism counteraction planning and operations, installation operations, emergency operation centers, physical security, personal protection, and crisis management. Where significant differences exist among Service policy, **organization**, functional job titles, or nomenclature, they will be explained in class.
3. Dynamics of International Terrorism Course.
Course Number: **AFSOC** 14700.
Duration: 4.5 days.
Location: **USAFSOS** , Hurlburt Field, FL.
Description: To provide selected military personnel and U.S. Government employees who have had no previous formal training in counterterrorism and/or AT with a basic awareness and appreciation of the psychology, organization, techniques, operational capabilities, and threat posed by terrorist groups on an international and regional basis. Strong emphasis will be placed on protective measures **gov-**ernment personnel and their families can employ to minimize the threat.
4. Evasive Driving for General Officer Drivers.
Course Number: **7H-F23/830-F16** .
Duration: 3 days.
Location: USAMPS, Bill Scott raceway, Summit Point, **WV** (**Gov't** Contract).
Description: Hands-on basic vehicle handling techniques to include surveillance detection techniques, skid **control**,

normal speed handling, evasive maneuvers, ramming techniques, and introductory aspects of terrorism.

5. Evasive Driving for General Officers and Selected Personnel.
Course Number: **1A-F3** .
Duration: **1.5** days.
Location: USAMPS, Bill Scott Raceway, Summit Point, WV
(Gov't contract).
Description: Hands-on basic vehicle handling techniques to include skid control, normal speed handling, evasive maneuvers, ramming techniques, introductory aspects of terrorism, and surveillance detection.
6. Hostage Negotiations Course.
Course Number: **7H-F19/830-F14** .
Duration: 2 weeks.
Location: USAMPS (Gov't contract) .
Description: Hostage negotiation situations, principles, and tactics; hostage taker profiles, personality type identification and characteristics; and collection of intelligence data to aid in resolving hostage incidents are taught. Practical exercise is given involving personality identification, psychological tactics, and hostage negotiation techniques.
7. Individual Terrorism Awareness Course.
Course Number: **3A-F40/011-F21** .
Duration: 1 week.
Location: U.S. Army John F. Kennedy Special Warfare Center
(USAJFKSWC), Ft Bragg, NC.
Description: The course is designed for personnel assigned to, or about to deploy to, a high terrorist threat position. The course teaches how to minimize individual vulnerability to terrorist identification, selection, and attack; how to react to a terrorist assault; and how to survive in a hostage situation.
8. Intelligence in Combatting Terrorism.
Course Number: **3C-F14/244-F8** .
Duration: 2 weeks.
Location: U.S. Army Intelligence Center and School
(USAICS), Ft Huachuca, AZ.
Description: Provides the skills and knowledge of intelligence to support **combatting** terrorism operations and joint operations to include knowledge of terrorist movements, terrorist tactics, strategies, goals, organizations, ideologies, pre-incident indicators, and terrorism threat assessment techniques.
9. Legal Aspects of Terrorism.
Course Number: **5F-F43** .
Duration: 4.5 days.

Location: U.S. Army, The Judge Advocate General's School, Charlottesville, VA.

Description: The terrorism problem and measures being contemplated to counter it both within and outside the United States; relevant international law and agreements and national legislation in regard to terrorism; the use of force and limitations on the use of force in foreign countries; rules applicable to terrorism during armed conflict; counterterrorism authority of U.S. commanders overseas; the use of force to counter terrorism within the U.S. both on and off federal installations; the Posse Comitatus Act - 18 U.S.C.1385 (reference (o)); and relationships with **non-DoD**, state, and local agencies.

10. Regional Orientation Courses.

a. Africa Orientation Course.

Course Number: **AFSOC** 15100.

Duration: 4 days.

Location: **USAFSOS**, Hurlburt Field, FL.

Description: To provide personnel who will be assigned to Africa on a permanent change of station or temporary duty or who will work African issues at locations outside of Africa, a complete package of regional information which will contribute to the individual's effectiveness in support of U.S. interests while preparing for a rewarding and safe tour in the region. The course provides a political, military, and cultural background, with special emphasis on threat assessment, **antiterrorism** training, and personal protection.

b. Asia-Pacific Orientation Course.

Course Number: **AFSOC** 15200.

Duration: 5 days.

Location: **USAFSOS**, Hurlburt Field, FL.

Description: To provide nontechnical, historical, cultural, religious, social, political, military, and personal security and/or antiterrorism training to personnel being assigned to or having a professional interest in Southeast and/or Northeast Asia. Course emphasis is on the Association of Southeast Asian Nations, Japan, and Korea, with class content to be weighted, when possible, to allow for specific interests.

c. Latin America Orientation Course.

Course Number: **AFSOC** 142000.

Duration: 5 days.

Location: **USAFSOS**, Hurlburt Field, FL.

Description: To provide nontechnical cultural and political information, and terrorist techniques to personnel being assigned to or having a professional

interest in Latin America. Course emphasis is on the countries to which the students are being assigned.

- d. Middle East Orientation Course.
Course Number: **AFSOC** 145000.
Duration: 5 days.
Location: **USAFSOS**, Hurlburt Field, FL.
Description: To provide historical, cultural, religious, social, political, and military information on the region. To assess the terrorist threat and provide personal protection and AT information required by personnel being assigned to the Middle East. Course emphasis is on the countries to which the students are being assigned.
- 11. Senior Officer Security Seminar.
Duration: 1.5 days.
Location: USAF Office of Special Investigations (**AFOSI**), Boiling AFB, Washington, DC.
- 12. Staff Driver Course.
Duration: 3 days.
Location: **AFOSI**, Boiling APB, Washington, DC.
- 13. Special Reaction Team Training Course.
Course Number: **7H-F17/830-F12**.
Duration: 2 weeks.
Location: USAMPS, **Ft** McClellan, AL.
Description: Provides training for selected installation and/or base Special Reaction Teams for use in high-risk situations, barricaded subjects, sniper incidents, apprehension of dangerous subjects, and counterterrorism operations. The course also includes SRT tactics and specialized police operations, counterterrorism operations to include hostage situation psychology, negotiation, instinctive firearm training, intelligence reporting and incident **pre-planning**.
- 14. Tactics for Emergency Service Teams Course.
Course Number: **L3AZR81172-003**.
Duration: 2 weeks and 4 days.
Location: USAF Security Police Academy, **Lackland AFB**, TX.
Description: Provides training which includes concepts and protective equipment; tactical equipment; and firing of the service handgun, 12-gauge shotgun, rifle with telescopic sight, 40mm grenade launcher, and **GAU-5A** submachine gun. Emergency Service Team training includes building entry at all levels, room search, reconnaissance, rappelling, suspect search, apprehension and restraint, self-defense, non-lethal chemical agent dispersal, and rigorous physical conditioning.